March 7, 2022

The Honorable Rodney Wakeman, Chair
Families, Children and Seniors Committee
153 Capitol Building
PO Box 30014
Lansing, MI 48909-7514

The Honorable Ben Frederick
Families, Children and Seniors Committee
153 Capitol Building
PO Box 30014
Lansing, MI 48909-7514

RE: HB 5777

Dear Chairman Wakeman and Representative Frederick:

On behalf of the American Speech-Language-Hearing Association, I write to comment on House Bill 5777, which would require the Department of Education to create a parent resource, select language developmental milestones for children who are deaf or hard of hearing (D/HH), and select existing tools and assessments for educators to assess language and literacy development of children who are D/HH. The bill would also create an advisory committee to recommend milestones. The goal of this legislation is to ensure that children who are D/HH are ready for kindergarten using either American Sign Language (ASL) or English.

The American Speech-Language-Hearing Association (ASHA) is the national professional, scientific, and credentialing association for 223,000 members and affiliates who are audiologists; speech-language pathologists; speech, language, and hearing scientists; audiology and speech-language pathology support personnel; and students. Over 5,600 ASHA members reside in Michigan.¹

ASHA strongly supports the intent of HB 5777, which is to ensure young children who are D/HH have a strong language foundation for kindergarten readiness and academic success. ASHA also supports a family’s right to decide the most appropriate language(s) (e.g., American Sign Language, spoken language, or both), communication mode(s) (e.g., augmentative and alternative communication), and education plan for their child. However, HB 5777 includes provisions that undermine these goals and create unnecessary and burdensome requirements that interfere with the decision-making authority of the Individualized Family Service Plan (IFSP) and Individualized Education Program (IEP) teams required under the Individuals with Disabilities Education Act (IDEA).²

Current Services for Children Who Are D/HH
Children who are D/HH can receive services through Michigan’s early intervention program called Early On, which includes a variety of communication methods that suit the individual child’s needs and the family’s preferences. Those methods could include ASL, but it could also include listening and spoken language (with assistance from a hearing aid or cochlear implant), cued speech or language, or another communication method with appropriate educational supports.

Having communication options to choose from is critical for parents. Over 90% of children who are deaf are born to parents who can hear.³ While ASL may be the most appropriate choice for some children, ASHA recognizes that there are several evidence-based communication options that should be made available to families.
IDEA
Importance of a Comprehensive Assessment
IDEA requires early intervention programs and schools to administer a comprehensive
assessment to students who are suspected of having a disability. The assessment team must
include qualified providers who are trained to assess the full range of the suspected disability,
including communication disorders. Evaluators must administer appropriate assessments and
recommend interventions and supports based on the child’s needs and their family’s priorities.

Specification of English as a Preferred Language/Communication Mode
House Bill 5777 establishes English, defined in the bill as “spoken English, written English, or
English with the use of visual supplements,” as the preferred term for spoken and written
language. ASHA supports the use of the term “spoken language” to include native and non-
native English speakers.

ASHA Opposes the Creation of an Advisory Committee
ASHA recommends eliminating the proposed advisory committee, which would advise the
Department of Education on the selection of appropriate milestones for the parent resource and
language assessment program. Creating an advisory committee is burdensome, unnecessary,
and costly and may undermine the decision-making authority of the IFSP/IEP team, which must
include professionals knowledgeable about the assessment and services needed for children
with disabilities, including those children who are D/HH and their parents.

ASHA Supports a Parent’s Right to Decide and the Development of a Comprehensive
Parent Resource
ASHA has model language that:
• emphasizes a parent’s right to decide the language(s) and communication mode(s) that
  are best for their child and family;
• requires the state lead agency to create a comprehensive and balanced parent/family
  resource that includes existing developmental milestones, assessment information, and
  education options for children who are D/HH and encourages the lead agency to utilize
  experts in the state to advise them on the creation of the resource;
• strengthens existing federal IDEA legislation that requires a comprehensive assessment
  and the development of an intervention plan that utilizes the full complement of qualified
  providers to ensure that all children who are D/HH receive the services they need to
  develop a strong language foundation for future academic success; and
• requires the state lead agency to widely distribute the parent/family resource to families,
  medical specialists/facilities, parent resource centers, early intervention and preschool
  programs, as well as school districts throughout the state so that families have the tools
  and resources they need to fully participate and impact decision making in IFSP and IEP
  meetings.

Thank you for your consideration of ASHA’s position on HB 5777. If you or your staff have any
questions, please contact Janet Deppe, ASHA’s director of state affairs, at jdeppe@asha.org.

Sincerely,

Judy Rich, EdD, CCC-SLP, BCS-CL
2022 ASHA President
2 Individuals with Disabilities Education Act, 34 U.S.C. § 300.320 et seq.